### **Tuition Structure and Context**

In the charge to the Budget Committee this year Provost Feser said that:

"the UBC will consider the tuition pricing policies of the university as a whole, assessing their soundness and alignment across residency categories, programs and modalities of delivery."

This document provides some context about tuition at OSU and some comparisons to other institutions as background. It is intended as a description of current practice, not necessarily policy or philosophy. A table of the undergraduate tuition and fee rates at some comparator institutions is included in Appendix A if you want to see some of the detail.

### How is tuition charged at OSU?

Tuition can be charged in a lot of different ways depending on the program, university, cost, and sometimes legislative direction. At OSU, the principal models for charging tuition include:

- A charge per credit hour. This is used for Ecampus, Corvallis and Cascades undergraduate tuition, and graduate tuition in some professional programs (MBA for example). Undergraduate tuition at Cascades and Corvallis includes a "flat charge" of \$100 per term for residents and \$335 per term for non-residents. The per credit hour charges are added to that "flat" charge.
- A plateaued charge structure. This is used for graduate tuition in many programs,
  particularly those where the programs are include a significant research or scholarship
  requirement. There is a charge per credit to 9 credit hours, then the cost is fixed to 16
  credits, then it increases per additional credit. Plateau models are used at different
  institutions for undergraduate tuition as well, but the lower and upper limits can vary.
- A flat charge per quarter or year. Some programs have just one tuition charge and require full-time enrollment in the program. These are usually professional programs with very structured curriculum and accreditation requires. The DVM degree at OSU is an example.
- Differential tuition. Some programs that have particularly high costs, high demand, or that provide services unique to a particular major may charge tuition in addition to base tuition. Differential tuition supports programs, services, or experiences available to the majors or minors in the program. There are three ways these charges are currently structured:
  - An additional per credit hour charge. Engineering, for example, has an additional per credit hour charge for majors in engineering disciplines.
  - A charge per quarter. The Honors College charges a flat additional charge per quarter to students admitted to the Honors College.
  - An additional charge per credit by course. This is unusual but is used in some upper division art courses in CLA where there are both majors and minors using the course and services.

# Why does tuition vary across programs?

The direct costs for delivering academic programs at different levels (undergraduate vs. graduate) and for different disciplines (engineering vs. philosophy) vary substantially. There are several national studies looking at the cost per credit hour or cost per degree by discipline and level. The state recently updated the weighting it uses for distributing funding based on some of those studies and these tables are based on that weighting scheme.

Relative cost per credit hour (normalized to low-cost lower division)

|          | Lower-<br>division | Upper-<br>division | Master,<br>Professional | Ph.D. |
|----------|--------------------|--------------------|-------------------------|-------|
| Average: | 1.35               | 1.95               | 4.33                    | 5.60  |
| Median:  | 1.22               | 1.78               | 4.08                    | 5.14  |
| Stdev:   | 0.46               | 0.59               | 1.85                    | 2.04  |

excludes Pharmacy, Law, and Veterinary Medicine

The difference in cost by level (these are all ratios to lower-cost, lower-division programs like
mathematics, which would be 1.0 in this comparison) is shown in the table to the left. Pharmacy, Vet Med, and Law are excluded because they are much

more expensive than the other disciplines. Much of the cost difference here reflects class sizes. Lower-division classes are often larger and graduate classes, particularly Ph.D. classes, can be very small. The smaller the class, the more expensive the delivery (since the principal cost is faculty time).

There are also substantial differences at each level across disciplines. I've just shown to the right what the maximum and minimum cost ratios are across the range of disciplines offered by

Oregon's public universities. These differences by disciplines come from a variety of factors---typical class size (studios vs. lectures vs. labs), average course load, salaries for faculty in the discipline, the need for equipment or laboratories, and so on.

|   | Lower-<br>division | Upper-<br>division | Master,<br>Professional | Ph.D. |
|---|--------------------|--------------------|-------------------------|-------|
| Minimum cost ratio                                | 0.92               | 1.29               | 2.30                    | 3.76  |
| Maximum cost ratio without Pharmacy, Law, Vet Med | 1.98               | 3.28               | 5.67                    | 9.08  |

Maximum and minimum relative costs across all discpline areas

While the costs of delivering programs vary, tuition is not set program by program usually. At the undergraduate level, tuition for most programs is the same, to allow students to move between them without worrying about cost (and to lessen the administrative costs of having hundreds of tuition rates). The exception to this are those programs with costs that have been judged to warrant a differential tuition charge.

Graduate tuition does not always reflect the much higher cost of delivery. In part, this is because graduate students in many programs assist in teaching, research, and public service as

part of their education. Graduate tuition in professional programs (the MBA, DVM, PharmD degrees for example), where there is not an expectation for research or teaching, is often much higher than other graduate programs and more closely reflects the cost of delivery.

Increasingly, demand and competition influence tuition rates. Programs of particularly high-quality (whether real or perceived) may charge more for their degree in a discipline because the demand is much greater than the number of seats available. As online delivery of programs has grown, students have access to many delivery choices for a given course or degree and can easily compare costs nationally for comparable content. Ecampus regularly checks what the national norms are for the courses and degree programs that OSU offers to understand how OSU tuition compares to those other programs.

## What is the range of tuition charges across programs and modalities?

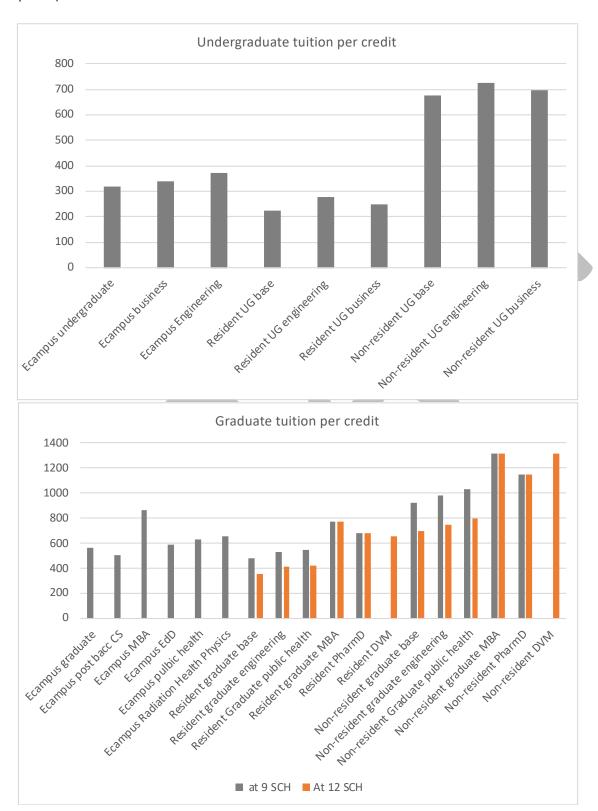
Figure 1 on the next page shows the cost per credit hour for most undergraduate and graduate tuition rates by resident and non-resident charges and by modality (Ecampus vs. campus courses). Cascades undergraduate resident tuition is slightly less than Corvallis tuition, but otherwise rates are the same between the two campuses. The rates are shown for new students entering OSU in fall, 2020.

There are more graduate tuition rates than undergraduate rates because graduate programs are more specialized and focused than most undergraduate degrees. The tuition rates are more differentiated and reflect cost of delivery, demand, and market.

The three most obvious patterns (at least at first glance) are:

- Non-resident tuition is higher than resident tuition
- Graduate tuition tends to be higher than undergraduate tuition in the same discipline or field and same modality
- Ecampus tuition is higher than resident tuition but lower than non-resident tuition in comparable programs

Figure 1: Cost per credit hours for undergraduate (top) and graduate programs (top) for resident and non-resident students. Graduate programs with tuition plateau structures show the cost per credit hour at a 9-credit load (per quarter) and a 12-credit load.



### Why is non-resident tuition higher?

At private universities, there is no distinction between resident and non-resident students. There is one set of tuition rates for program and level and tuition is the primary source of revenue for the institution.

For public institutions, state governments provide funding to the university to support (generally) the education of residents of the state as well as other missions that the state considers important (research, public service). The funding that Oregon provides to higher education includes:

- Annual (though it is appropriated on a biennial basis) operating funding for instruction and other missions.
- Biennial funds for repair of existing buildings and infrastructure. This is a dollar amount and must be spent on facilities.
- Periodic funding for new buildings or major renovation projects. This funding is usually from bond proceeds on which the state pays the principal and interest. These funds have to be used for the specific project or are returned to the state.
- Funding for financial aid, largely through Oregon Opportunity Grants. These are awarded to individual students but contribute to tuition revenues at OSU. These are in addition to other forms of financial aid.

In addition, the state has a legacy investment in the campuses because most of the land, buildings, and infrastructure have been built with state funding over the years.

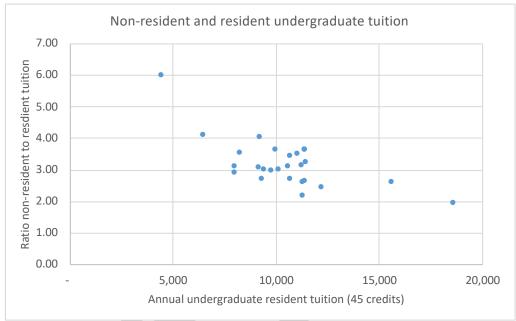
All of these are paid through state revenues that come principally from individual income taxes, corporate taxes, and lottery earnings. These are largely paid by residents of Oregon and consequently the distribution of state appropriations is in proportion to the number of resident students at each public universities. This means the state does not provide funding for non-resident students. Most states have some kind of similar structure.

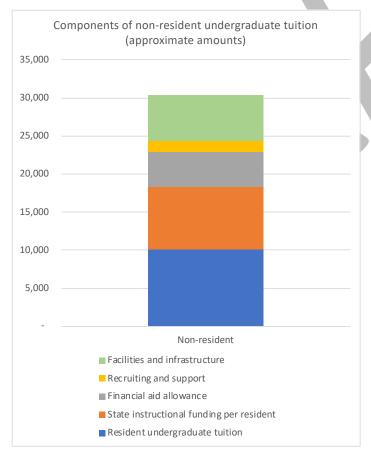
|                             |                 |               | Grad non-     |                  |
|-----------------------------|-----------------|---------------|---------------|------------------|
|                             | Non-resident to | Grad resident | resident to   | Grad non-        |
|                             | resident        | to undergrad  | undergrad non | resident to grad |
|                             | undergrad       | resident      | resident      | resident         |
| Average Strategic Peers     | 3.26            | 1.21          | 0.96          | 2.57             |
| Average Land Grant peers    | 3.14            | 1.15          | 0.93          | 2.50             |
| Average Public Pac-12       | 3.38            | 1.16          | 0.78          | 2.33             |
| Median Strategic Peers      | 3.04            | 1.09          | 1.00          | 2.53             |
| Median All Land Grant peers | 3.01            | 1.09          | 0.97          | 2.49             |
| Median Public Pac-12        | 3.50            | 1.09          | 0.76          | 2.32             |
|                             |                 |               |               |                  |
| OSU                         | 2.99            | 1.31          | 0.86          | 1.97             |

Most public universities therefore set non-resident tuition higher than resident tuition. For undergraduate tuition that ratio is typically about 3.0, for graduate tuition it is

usually about 2.5 (see the table to the left). In dollars, for OSU's land-grant peers, the average undergraduate tuition is about \$10,500 annually and the average non-resident tuition is about \$31,400 (appendix A). The ratio of undergraduate non-resident to resident tuition does vary

quite a bit, largely because of a wide variation in resident tuition rates. States with low state funding per student and/or with high tuition-high financial aid models, have much higher resident tuition than the averages.





One way to think about non-resident tuition is that it represents resident tuition plus components that are paid for by the state for resident students, that are unique costs (recruiting and additional financial aid), and that recognize the facilities costs paid for by the state (both currently and in building out the campus). The bar graph shows what that might look like for OSU (the numbers are approximate at this point for illustration).

Appendix A: Annual undergraduate tuition and fee rates at some peer and comparator institutions for OSU. S indicates semester system, Q a quarter system.

|  | reported for 2020-21, some camp | Joes may be | Judject to char | , |                |                           |              |
|--|---------------------------------|-------------|-----------------|---|----------------|---------------------------|--------------|
| II calcula                             | ted at 15-credit hour load      | Annus       | al Tuition      |   | Americal Trita | : F                       | Day tawa faa |
|  |                                 |             |                 |   |                | ion and Fees Non-resident | Per term fee |
|  | Non Doors                       | Resident    | Non-resident    |   | Resident       | Non-resident              |              |
| rategic F                              | lan Peers                       |             |                 |   |                |                           |              |
|  | Orogon State                    | 10,155      | 30,345          | Q | 12,167         | 32,357                    | 67           |
|  | Oregon State                    | 10,133      | 30,343          | Q | 12,107         | 32,337                    | 07           |
| 10                                     | Ohio State University           | 10,615      | 32,599          | S | 11,518         | 33,502                    | 45           |
| Strategic Plan Peers<br>Tier 1         | Penn State University           | 18,626      | 35,862          | S | 19,686         | 36,922                    | 53           |
| ч.                                     | Purdue University               | 9,208       | 28,010          | S | 9,992          | 28,794                    | 39           |
| ic Pla<br>Tier 1                       | UC at Davis                     | 11,442      | 41,196          | Q | 14,597         | 44,351                    | 1,0!         |
| jë<br>Ti                               | University of Florida           | 4,477       | 26,754          | S | 6,381          | 28,658                    | 9!           |
| ate                                    | University of Illinois          | 12,254      | 29,704          | S | 15,416         | 32,866                    | 1,58         |
| Str                                    | University of Wisconsin         | 9,273       | 37,161          |   | 10,742         | 38,630                    | 7:           |
|  |                                 | 0,2.0       | 3.7.2.2         |   |                |                           |              |
|  | Colorado State University       | 9,426       | 28,147          | 5 | 11,939         | 30,659                    | 1,2          |
| Strategic Plan<br>Peers, Tier 2        | Iowa State University           | 8,042       | 23,230          | 5 | 9,316          | 24,504                    | 6            |
| trategic Plan<br>Peers, Tier 2         | NC State University             | 6,535       | 26,654          | 5 | 9,101          | 29,220                    | 1,2          |
| teg<br>rs,                             | UC at Riverside                 | 11,442      | 41,196          | Q | 13,742         | 43,496                    | 7            |
| tra.<br>Pee                            | University of Tennessee         | 11,332      | 29,348          | 5 | 13,264         | 31,280                    | 9            |
| Λ                                      | Washington State University     | 11,332      | 24,292          | 5 | 12,742         | 25,702                    | 7            |
|  | ,                               |             |                 |   |                |                           |              |
|  |                                 |             |                 |   |                |                           |              |
| her Com                                | parator Institutions            |             |                 |   |                |                           |              |
|  |                                 |             |                 |   |                |                           |              |
| - v                                    | Michigan State University       | 15,660      | 40,384          | S | 15,727         | 40,451                    |              |
| änd                                    | Texas A&M University            | 11,053      | 38,394          | S | 11,053         | 38,394                    | -            |
| or L<br>ersi                           | Virginia Tech University        | 11,420      | 29,960          | S | 13,749         | 32,289                    | 1,1          |
| Other Major Land<br>Grant Universities | Louisiana State University      | 8,047       | 24,731          | S | 11,964         | 28,648                    | 1,9          |
| ia t                                   | Kansas State University         | 9,375       | 25,251          | S | 10,440         | 26,316                    | 5            |
| ira i                                  | University of Arizona           | 11,299      | 35,326          | S | 12,696         | 36,723                    | 6            |
| J ()                                   | University Of Georgia           | 9,790       | 28,830          | S | 12,080         | 31,120                    | 1,1          |
|  |                                 |             |                 |   |                |                           |              |
| 45                                     |                                 |             |                 |   |                |                           |              |
| 7                                      | Arizona St.University           | 10,710      | 28,800          | S | 11,986         | 30,076                    | 6            |
| Public Pac-12<br>niversities           | University of Utah              | 8,301       | 29,065          | S | 9,549          | 30,313                    | 6            |
| Public Pa<br>niversities               | University of Colorado          | 10,728      | 36,546          | S | 12,466         | 38,284                    | 8            |
| ubli<br>Vers                           | UCLA                            | 11,442      | 41,196          | Q | 13,576         | 43,330                    | 7            |
| r<br>Fi                                | UC Berkeley                     | 11,442      | 41,196          | S | 14,312         | 44,066                    | 1,4          |
| Other<br>Un                            | University of Oregon            | 11,458      | 36,910          | Q | 13,856         | 39,308                    | 7            |
| 5                                      | University of Washington        | 10,008      | 36,288          | Q | 11,487         | 37,767                    | 4            |
| ss man                                 | datory health insurance         |             |                 |   |                |                           |              |
|  |                                 |             |                 |   |                |                           |              |
|  | Average Strategic Peers         | 10,308      | 31,089          |   | 12,187         | 32,968                    | 8            |
|  | Average All Land Grants here    | 10,532      | 31,351          |   | 12,307         | 33,126                    | 8            |
|  | Average Public Pac-12           | 10,584      | 35,715          |   | 12,462         | 37,592                    | 7            |
|  |                                 |             |                 |   |                |                           |              |
|  | Median Strategic Peers          | 10,615      | 29,348          |   | 11,939         | 31,280                    | 7            |
|  | Median All Land Grants here     | 10,834      | 29,526          |   | 12,022         | 31,785                    | 7            |
|  | Median Public Pac-12            | 10,728      | 36,546          |   | 12,466         | 38,284                    | 7            |